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MIKCHELSON L., cand. of vet science

dora71@list.ru

Odessa state agrarian university

THE MODERN STATE OF VETERINARY MEDICINE SERVICE REFORMATION IN ODESSA REGION

У статті висвітлені питання сучасного стану реформування служби ветеринарної медицини в Одеській області в контексті відповідності системи ветеринарних установ до європейських вимог у сфері безпеки харчових продуктів. Адміністративні зміни в організаційній структурі органів державного управління та державних установ ветеринарної медицини в Одеській області сприяли підвищенню рівня організаційного забезпечення виконання комплексу протиепізоотичних ветеринарних заходів та здійсненню належного державного ветеринарного нагляду і контролю за діяльністю підконтрольних об'єктів й життя організаційних заходів щодо застосування переробними підприємствами системи НАССР.

Ключові слова: Програма «Всеохоплююча інституційна розбудова», санітарні та фітосанітарні заходи, реформування служби ветеринарної медицини.

The questions of modern situation of veterinary medicine service reformation in Odessa region are discussed in the article. The main aim of the article is to overview the meeting of Europe requirements in the field of food safety by veterinary institution system in Ukraine.

Formulation of the problem. The program «The overall institutional development» is a part of European Union «Eastern partnership» initiative, which started on the 7-th of May 2009 at the time of special EU summit in Prague.

The Ukraine is a member of the Eastern partnership as well. The initiative «Eastern partnership» provides the additional funding to European policy at the rate of 350 million euro for 2010 – 2013 years. The funding is intended to be used by 6 countries of this initiative, including Ukraine. In particular, at least 43.37 million euro has been allocated by EU for the CIB program. The program «The overall institutional development» aims at the supporting of carrying out the institutional reforms in individual state organizations. One of the main objectives of the program is creation of conditions for effective realization of future association Agreement between Ukraine and the EU, including the creation of a deep free trade zone.

The realization of institutional development program is directed to 4 main spheres: 1. Implementation of sanitary and phytosanitary measures; 2. migration; 3. monitoring and control of state aid; 4. realization of future association Agreement between Ukraine and the EU, including the creation of a deep free trade zone.

Analysis of recent research and publications. For receiving funding within the framework of institutional development program the government of Ukraine has worked out and approved «The plan of institutional reforms» in all designated spheres, and veterinary medicine in particular [1–3].

The first step of program realization was the analysis of executive power of special spheres needs. Then the functional survey of executive power organs took place. These organs have functions in the sphere of sanitary and phytosanitary measures, which resulted in creation of the Ukraine state veterinary and phytosanitary service, previously the Ukraine State Committee of Veterinary medicine and State sanitary-epidemiological service. That is why the functional reformation of territory state veterinary medicine organs service is an important step in the improving the efficiency of public sector management [2, 4].

Material and methods of research. This research aims at the analysis of reforming stages of veterinary service in Odessa region in accordance with European requirements. The material for the study is based on results of the veterinary services reports in relation to providing veterinary services in Odessa region from 2008 to 2012. We used the methods of standard-comparative and abstract-logical analysis for theoretical generalizations and the formation of conclusions.

Results of research and discussion. The structure of veterinary medicine service in Odessa region has undergone administrative changes. The units structure and staff filling of territory organs of veterinary medicine have been changed. The total amount of veterinary medicine institutions is 618 units per 1.01.2013., including 504 institutions such as district ones (197 locations, 269 stations and 38 district hospitals), 30 state hospitals, 24 district state ones, city and regional state laboratories and 58 state laboratories of VSE in the markets. The amount of Odessa veterinary doctors is about 2500. The performance of functional tasks that are entrusted to the treatment and prevention institutions of veterinary medicine has caused the search for the optimal structural solutions. Comparatively with state veterinary medicine structure position per 1.06.2008 the amount of state veterinary medicine institutions are 7 units less due to the reducing the number of local

hospitals. Veterinary service of private and public sectors of populated localities has 534 service units, 485 pharmacy structures realize the goods for veterinary needs, 118 points for the artificial insemination of animals are mainly located in the state institutions of veterinary medicine [5].

Due to the order of State veterinary phytosanitary service № 198 from 22.06.2012 «About the creation of territorial organs of State veterinary and phytosanitary service» the number of employees in the Main Office of State veterinary medicine in Odessa Region has been increased by 22% due to the number of food safety department specialists. State veterinary and sanitary control and supervision are carried out by 157 state inspectors and 97 official veterinarians.

The service of state inspection of Main Office improves the procedure of conducting a risk assessment of the activities of enterprises in the region. All 2196 state veterinary medicine service controlled items are distributed by risk criteria to high, average and insignificant ones. The system of risk analysis and control (regulation) at the critical points has been introduced in 15 enterprises of the food industry (out of forty in the Odessa Region), exporting their own products.

All state laboratories of veterinary medicine in Odessa region have been certified for the right to work in the area of expansion of the state metrological supervision. The test center of Odessa regional laboratory, the city state laboratories of veterinary medicine are accredited in the international centre according to the requirements of SSU ISO IEC 17025-2006. The preparatory process for the accreditation according to European requirements of the district government laboratories is going on.

Taking into account the increase of the research volume, the need for the new methods and techniques was found to be urgent. There were made the changes in the structure of the Odessa Regional State Laboratory. As a result the departments of leukemia diagnosis and control, fish diseases, diseases of birds and mycological investigations were closed. In contrast, the chemical-toxicological, bacteriological, parasitological, virological departments and the registration of product samples were expanded.

Conclusions: 1. By optimizing the therapeutic and preventive departments 7 institutions such as the district ones were cut down, the range of veterinary services for attracting additional funds for the maintenance of public hospitals has been extended in the remaining institutions.

2. In spite of the results of administrative changes in the veterinary medicine service the full realization of the institutional reform program of the territorial organs of the state phytological veterinary service is being slowed. The reasons are the lack of legal regulation of the authorities of food safety experts of the Main department of veterinary medicine in Odessa region and disparity between the level of material-technical base of medical and laboratory-diagnostic network with the modern requirements.

3. The system of analysis (HACCP) has been introduced in 15 enterprises of the food industry that export their own products. This analysis helps to simplify the procedure of veterinary, sanitary and phytosanitary control and supervision.

4. The structural reduction of the departments of leukemia diagnosis and control, fish diseases, diseases of birds and the expansion of the chemical-toxicological, bacteriological, parasitological, virological departments will contribute to the improvement of laboratory branching system and the coordinating of therapeutic, preventive and laboratory-diagnostic networks.

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Современное состояние реформирования службы ветеринарной медицины в Одесской области

Л.П. Михельсон

В статье освещены вопросы современного состояния реформирования ветеринарной службы в Одесской области в контексте соответствия системы ветеринарных учреждений европейским требованиям в сфере безопасности пищевых продуктов. Административные изменения в организационной структуре органов государственного управления и государственных учреждений ветеринарной медицины в Одесской области способствовали повышению уровня организационного обеспечения при выполнении комплекса противоэпизоотических ветеринарных мероприятий и осуществлению надлежащего государственного ветеринарного надзора и контроля за деятельностью подконтрольных объектов, применению организационных мер по внедрению перерабатывающими предприятиями системы HACCP.

Ключевые слова: Программа «Всеохватывающая институциональная перестройка», санитарные и фитосанитарные мероприятия, реформирование ветеринарной службы.

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